

Message Text

LIMITED OFFICIAL USE

PAGE 01 GENEVA 01349 01 OF 02 251059Z

16

ACTION ORM-02

INFO OCT-01 NEA-10 IO-11 ISO-00 DHA-02 CIAE-00 DODE-00

NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 AF-06 ARA-06

EA-07 EUR-12 PM-04 H-02 INR-07 L-03 NSC-05 PA-01

PRS-01 SP-02 SS-15 INSE-00 VO-03 SCA-01 /101 W

----- 125766

O P 251025Z FEB 76

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 8328

INFO AMEMBASSY BONN PRIORITY

AMEMBASSY TEHRAN PRIORITY

USUN NEW YORK PRIORITY 2690

LIMITED OFFICIAL USE SECTION 1 OF 2 GENEVA 1349

E.O. 11652: N/A

TAGS: SREF

SUBJ: UNHCR MEETING WITH FRG ON PROCESSING OF KURDS

FOLLOWING IS UNHCR REPORT OF SUBJECT MEETING WHICH TOOK PLACE ON
FEBRUARY 20, 1976.

QUOTE:1. A MEETING WAS HELD ON 20 FEBRUARY 1976 AT THE GERMAN
FOREIGN OFFICE IN BONN. THOSE PRESENT WERE DR. KUNZMANN
(FOREIGN OFFICE DEPARTMENTAL HEAD), MR. PIELEN (FOREIGN OFFICE),
DR. STOVE (MINISTRY OF THE INTERIOR), MR. MULLER (MINISTRY OF THE
INTERIOR), MR. HOORDIJK (UNHCR REPRESENTATIVE, BONN), MR.
FELDMAN (UNHCR DEPUTY REPRESENTATIVE, BONN), MR. LYONETTE
(UNHCR, GENEVA).

2. MR. LYONETTE, WITH THE AGREEMENT OF THE CHAIRMAN, HANDED
COPIES OF THE BASIC DOCUMENT CONCERNING THE REQUEST FOR TRANSIT
FACILITIES IN FRANKFURT FOR DISPLACED KURDS IN TRANSIT TO THE
UNITED STATES TO THE FOREIGN OFFICE AND INTERIOR MINISTRY
REPRESENTATIVES. MR. LYONETTE THEN GAVE A DESCRIPTION OF THE
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 GENEVA 01349 01 OF 02 251059Z

KURDISH SETTLEMENT PROPOSAL AND THE REASONS BEHIND THE

REQUEST FOR TRANSIT FACILITIES AT FRANKFURT. POINTS COVERED INCLUDED THE LEGISLATIVE FRAMEWORK IN WHICH THE OPERATION TO THE USA WOULD BE CARRIED OUT, FACILITIES AVAILABLE AT INS FRANKFURT, A STATEMENT OF EXPECTED TOTAL NUMBERS AND THE RATE OF PROCESSING AT INS FRANKFURT, THE AMOUNT OF PROCESSING BEING DONE IN TEHRAN, THE ESTIMATED LENGTH OF STAY IN FRANKFURT FOR A GROUP OF UP TO 300 AND THE TIME PERIOD PROPOSED OF ENDMARCH TO END-JULY 1976. IT WAS STATED THAT NEITHER THE FEDERAL NOR LANDER GOVERNMENTS WOULD BE LIABLE FOR THE COSTS OF THE OPERATION AND THAT EACH INDIVIDUAL APPLICANT TO INS WOULD BE IN POSSESSION OF A LAISSEZ-PASSER ISSUED BY THE IRANIAN AUTHORITIES WHICH WOULD CONTAIN PERSONAL DETAILS OF THE APPLICANT AND A 2 YEAR RETURN CLAUSE GUARANTEE ON THE PART OF THE IRANIAN GOVERNMENT. MR. LYONETTE ALSO OUTLINED PROPOSALS FOR CARE AND MAINTENANCE IN FRANKFURT AND LISTED THE VOLUNTARY AGENCIES WHICH HAD BEEN NOMINATED IN THE USA AND WHOSE REPRESENTATIVES IN THE FRG WOULD BE CONTACTED IN THE VERY NEAR FUTURE BY UNHCR.

3. DR. STOVE (MINISTRY OF THE INTERIOR) MADE THE FOLLOWING COMMENTS:

A) A REQUEST FOR SUCH TRANSIT FACILITIES (NOT INVOLVING ACTUAL SETTLEMENT IN THE FRG) WAS WITHIN THE AUTHORITY OF HIS MINISTRY. NEVERTHELESS, HE WOULD WELCOME A COMPREHENSIVE WRITTEN SUBMISSION (A COPY TO GO TO THE FOREIGN OFFICE) ON THE BASIS OF WHICH HIS MINISTRY COULD CONSIDER THE MATTER IN DETAIL AND CONSULT THE AUTHORITIES IN LAND HESSEN.

B) IT WAS VERY IMPORTANT TO EXCLUDE THE POSSIBILITY OF THE KURDS IN TRANSIT REQUESTING ASYLUM IN FRG. THE FEDERAL AUTHORITIES HAD HAD A BAD EXPERIENCE WITH CIRCASSIANS IN 1968 WHO WERE SUPPOSED TO BE IN TRANSIT THROUGH FRG FROM SYRIA. A CONSIDERABLE NUMBER, IF NOT THE MAJORITY, OF THE CIRCASSIANS HAD REQUESTED ASYLUM IN THE FRG. OTHER ETHNIC AND NATIONAL GROUPS WERE CAUSING CONCERN BY BECOMING ASYLUM-SEEKERS AND THE QUESTION OF ASYLUM WAS A HIGHLY SENSITIVE AND DELICATE ONE AT THE MOMENT IN THE FRG. (NOTE-DR. KUNZMANN LATER COMMENTED PRIVATELY THAT THIS QUESTION WAS SERIOUS ENOUGH TO HAVE BECOME A MAJOR MATTER FOR DISCUSSION IN THE NEAR LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 GENEVA 01349 01 OF 02 251059Z

FUTURE BETWEEN THE FEDERAL CHANCELLOR AND THE HEADS OF THE LANDER GOVERNMENTS). IT WAS PROPOSED THAT UNHCR SHOULD MAKE AN ASSERTION IN THE WRITTEN SUBMISSION TO THE EFFECT THAT THE KURDS IN QUESTION WERE NOT ASYLUM-SEEKERS IN THE FRG AND THAT THEY HAD FOUND PROTECTION OUTSIDE THE FRG - SUCH AN ASSERTION WOULD MEAN THAT, UNDER CURRENT FEDERAL LAW, THE KURDS WOULD NOT BE ELIGIBLE TO SEEK ASYLUM IN THE FRG. A SIMILAR DECLARATION BY THE KURDISH COMMUNITY LEADERS IN

TEHRAN WOULD BE WELCOME.

C) IN UNHCR'S DETAILED WRITTEN SUBMISSION SHOULD BE INCLUDED AN EXPLANATION OF WHY IT WAS NECESSARY TO USE INS FRANKFURT AND A GENERAL MENTION OF WHAT COUNTRIES OTHER THAN USA AND FRG WERE DOING TO HELP IN THE KURDISH RESETTLEMENT PLAN.

D) THE INTERIOR MINISTRY WOULD LIKE TO SEE - BEFORE THE TRANSIT OPERATION BEGAN - A SPECIMEN OF THE LAISSEZ-PASSER TO BE USED. IT SHOULD CONTAIN NAME, DATE OF BIRTH, A PHOTOGRAPH OF THE HOLDER AND THE EXACT WORDING OF THE RETURN-CLAUSE AUTHORIZED BY THE IRANIAN FOREIGN MINISTRY. (NOTE: A CABLE REQUESTING TWO SUCH SPECIMENS WAS SENT TO TEHRAN ON FRIDAY 20 FEBRUARY.) IF THE FORMAT AND WORDING OF THE LAISSEZ-PASSER WERE RECOGNIZABLE UNDER EXISTING REGULATIONS AS BEING THOSE OF A LEGAL TRAVEL DOCUMENT THERE WOULD BE NO PROBLEM. IF THIS WERE NOT POSSIBLE, THEN THE MINISTRY WOULD HAVE TO MAKE A SPECIFIC EXEMPTION WHICH COULD BE GIVEN ONLY TO INDIVIDUALS NOT TO A GROUP AS SUCH.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 GENEVA 01349 02 OF 02 251107Z

16

ACTION ORM-02

INFO OCT-01 NEA-10 IO-11 ISO-00 DHA-02 CIAE-00 DODE-00

NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 AF-06 ARA-06

EA-07 EUR-12 PM-04 H-02 INR-07 L-03 NSC-05 PA-01

PRS-01 SP-02 SS-15 INSE-00 VO-03 SCA-01 /101 W

----- 125885

O P 251025Z FEB 76

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 8329

INFO AMEMBASSY BONN PRIORITY

AMEMBASSY TEHRAN PRIORITY

USUN NEW YORK PRIORITY 2691

LIMITED OFFICIAL USE SECTION 2 OF 2 GENEVA 1349

E) SIZE, FREQUENCY OF GROUPS AND RATE OF PROCESSING IN

FRANKFURT: THE INTERIOR MINISTRY NOTED THAT INS FRANKFURT HAD SAID THAT THEY COULD PROCESS 300 PERSONS IN THREE WEEKS. WITH THE CONCURRENCE OF THE FOREIGN OFFICE REPRESENTATIVES, IT WAS PROPOSED THAT

I) THERE SHOULD BE NO OVERLAP BETWEEN THE ARRIVAL AT OR DEPARTURE OF GROUPS FROM FRANKFURT

II) THERE SHOULD BE INITIALLY TWO "TEST-GROUPS" OF 50 PERSONS PER WEEK. THIS WOULD MAKE UNHCR'S GENERAL PROPOSITION MORE ACCEPTABLE TO LAND HESSEN AND, IF THE OPERATION RAN SMOOTHLY, NUMBERS PER GROUP COULD BE INCREASED. SUCH AN ARRANGEMENT WOULD REDUCE THE LENGTH OF STAY IN FRANKFURT OF EACH GROUP.

III) SINCE THE INTERIOR MINISTRY WAS THE CENTRALIZED CONTROLLING AUTHORITY IN A MATTER OF THIS KIND A NOTIFICATION SYSTEM SHOULD BE ESTABLISHED WHEREBY UNHCR (VIA TEHRAN AND GENEVA) WOULD NOTIFY BOTH INS/FRANKFURT (INCLUDING THE VOLAGS THERE) AND M.O. BONN OF THE IMPENDING ARRIVAL OF EACH GROUP. B.O. BONN WOULD INFORM THE INTERIOR MINISTRY OF THIS, LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 GENEVA 01349 02 OF 02 251107Z

GIVING DETAILS OF LOCAL ACCOMMODATION ARRANGEMENTS FOR THE GROUP. THE INTERIOR MINISTRY WOULD THEN GIVE ITS FORMAL APPROVAL. SIMILARLY, INS/ FRANKFURT SHOULD INFORM B.O. BONN OF THE ACTUAL DEPARTURE OF EACH GROUP GIVING DETAILS OF THEIR DESTINATION OUTSIDE THE FRG. B.O. BONN WOULD INFORM THE INTERIOR MINISTRY.

IV) IN UNHCR'S WRITTEN PROPOSAL SHOULD BE INCLUDED A STATEMENT THAT UNHCR WOULD BE RESPONSIBLE FOR THE FINANCIAL AND ADMINISTRATIVE ASPECTS OF THE RETURN FROM FRANKFURT TO TEHRAN OF ANY INDIVIDUAL APPLICANT WHO MIGHT BE REJECTED BY INS FRANKFURT.

F) DR. STOVE SAID THAT IF THE SUGGESTIONS HE HAD MADE COULD BE MET, HIS MINISTRY WOULD CONSIDER THE OVERALL PROPOSAL AND, HE FELT, WOULD APPROVE IT. HE WOULD URGE LAND HESSEN TO GIVE EARLY AGREEMENT AND IF IT SEEMED USEFUL AT A LATER STAGE UNHCR MIGHT MAKE CONTACT DIRECTLY WITH THE LAND HESSEN AUTHORITIES. (NOTE - HE SAID IN PRIVATE CONVERSATION THAT A 14-DAY VISA WOULD BE PROPOSED FOR THE TRANSIT.)

4. MR. LYONETTE THANKED DR. STOVE FOR THE CLARIFICATIONS AND SUGGESTIONS HE HAD MADE AND SAID THAT THE DETAILED PROPOSAL WOULD BE SUBMITTED AS SOON AS POSSIBLE. MEANWHILE UNHCR WOULD MAKE ARRANGEMENTS TO CONTACT THE VOLAG REPRESENTATIVES IN THE FRG.

NOTE - MR. HOORDIJK, MR. FELDMANN AND MR. LYONETTE CALLED BY ARRANGEMENT ON MR. WILGIS AND MR. KRAMER (LIST AND 3RD SECRETARY, RESPECTIVELY) OF THE US EMBASSY, BONN, AND

GAVE THEM A RESUME OF DISCUSSIONS WITH THE FEDERAL AUTHORITIES.
MR. LYONETTE UNDERTOOK TO BRIEF MR. BRENNAN, US MISSION,
GENEVA, AND TO AGREE TO TECHNICAL DETAILS OF THE UNHCR WRITTEN
PROPOSAL WITH INS FRANKFURT AND MR. GOODYEAR IN TEHRAN.
END QUOTE.BRUNGART

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: KURDS, HUMAN RIGHTS, REFUGEE RESETTLEMENT, MINORITIES, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 25 FEB 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: morefirh
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976GENEVA01349
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D760070-0579
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760216/aaaaamzx.tel
Line Count: 228
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION ORM
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: morefirh
Review Comment: n/a
Review Content Flags:
Review Date: 11 MAY 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <11 MAY 2004 by ifshinsr>; APPROVED <06 JUL 2004 by morefirh>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UNHCR MEETING WITH FRG ON PROCESSING OF KURDS FOLLOWING IS UNHCR REPORT OF SUBJECT MEETING WHICH TOOK PLACE ON
TAGS: SREF, GE, UNHCR
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006